



County Administrator's Proposed Budget

Fiscal Year 2026

**Carol Steele
County Administrator**

FY26 Budget Highlights

The FY26 Proposed Budget provides for:

- 3% COLA (Additional 6% state funded increase for Dispatchers)
- One new staff position
- Selective staff career ladder increases
- Board of Supervisors compensation increase
- Level support of existing external agencies and partners
- Full support of Fire & Rescue departments

The FY26 Proposed Budget incorporates:

- CA cuts as in past years
- 4.3 cent tax increase
- Level funding for Gloucester Schools
- A 12.5% increase in Health Insurance costs
- Approximately 50% of estimated salary study implementation costs
- More than \$1.2M in revenue reductions due to tax relief



FY26 Budget Highlights – Continued

The FY26 Proposed General Fund Expenditure Budget totals \$88,356,943, 2% higher than the FY25 amended budget.

- What is **NOT** included in this budget?
 - Subsidy of Utilities Fund with General Fund dollars
 - New position request (7 of the 8 FT and 2 of the 2 PT requested)
 - Full funding of Work as Required (WAR) salaries
 - 41% of FMRR funding requests
 - Additional school funding – Superintendent’s request of \$495,729
 - Full funding of department operating requests – cuts made in numerous line items to keep funding level or in line with actual FY24 spending
 - Full funding of compensation study implementation
 - CIP funds requested for FY26
 - Full funding of external requests



Organizational Concerns

- Capital Funds – \$993,072 FY26 PayGo Requests are not funded in the proposed budget. FY27 includes \$6.9M in PayGo projects and \$6.9M in Debt Financed
- We have a practice of basing capital projects on what's left over from last year's budget rather than what's needed and funding the CIP as part of the budget
- Lack of funds for desired economic development (smart growth) – incentives, land acquisition, grant matches, etc.
- Reliance on grants to fund capital projects
- Continually postponing funds for quality-of-life related services and facilities that will keep Gloucester as a vibrant community





Budget Revenues

Projected Tax Revenue and Background Info

Assessment Years & Changes in Tax Rates

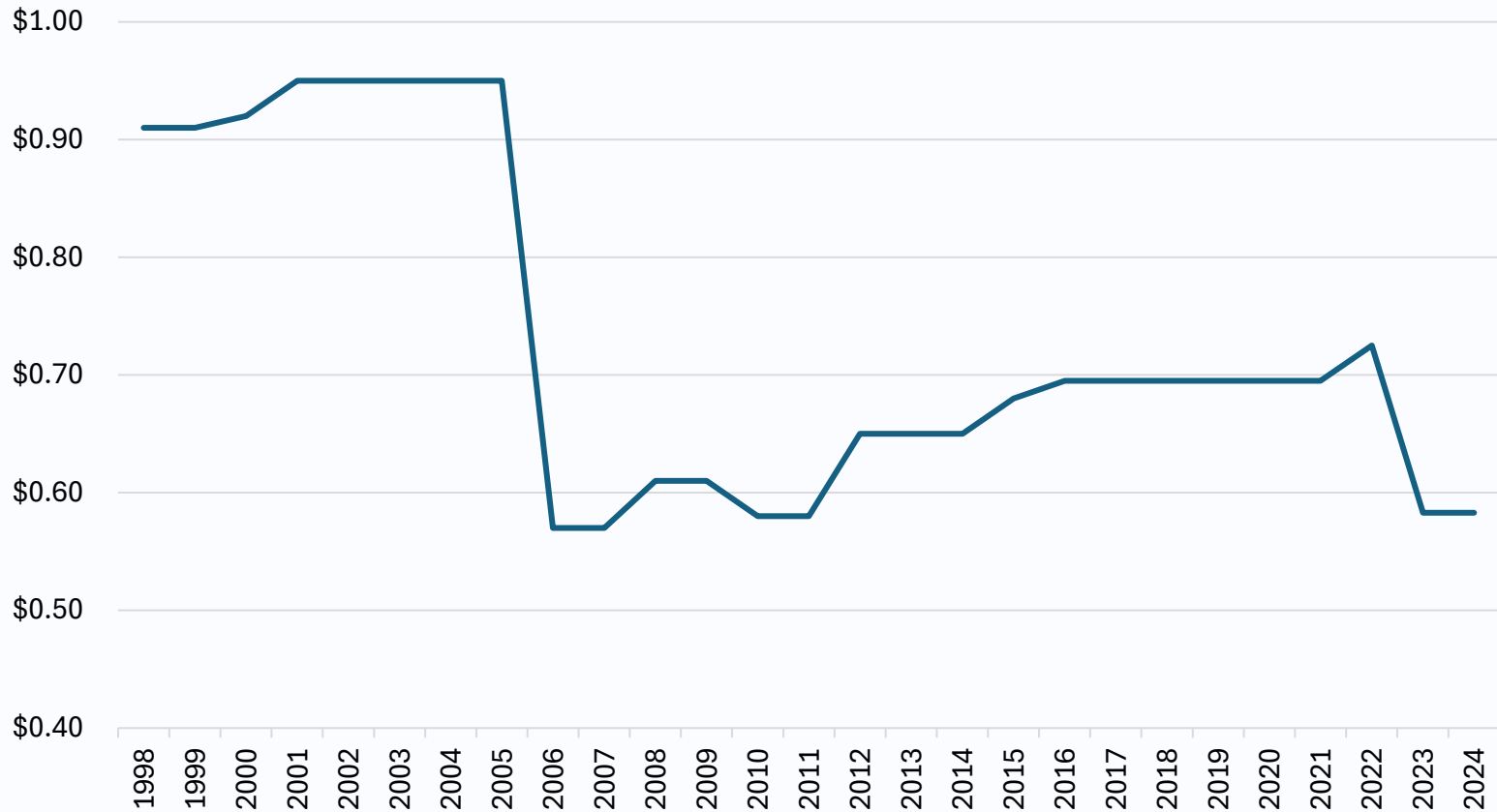
	Calendar Year	Tax Rate
Tax Increase	2000	\$ 0.920
Tax Increase	2001	\$ 0.950
Assessment-Not Equalized	2002	\$ 0.950
Assessment & Tax Increase	2006	\$ 0.570
Tax Increase	2008	\$ 0.610
Assessment-Equalized	2010	\$ 0.580
Tax Increase	2012	\$ 0.650
Assessment-Equalized	2015	\$ 0.680
Tax Increase	2016	\$ 0.695
Assessment-Not Equalized	2017	\$ 0.695
Assessment-Not Equalized	2020	\$ 0.695
Tax Increase	2022	\$ 0.725
Assessment-Equalized	2023	\$ 0.583
Proposed Tax Rate Increase	2025	\$ 0.626

The most recent tax increase was in 2022

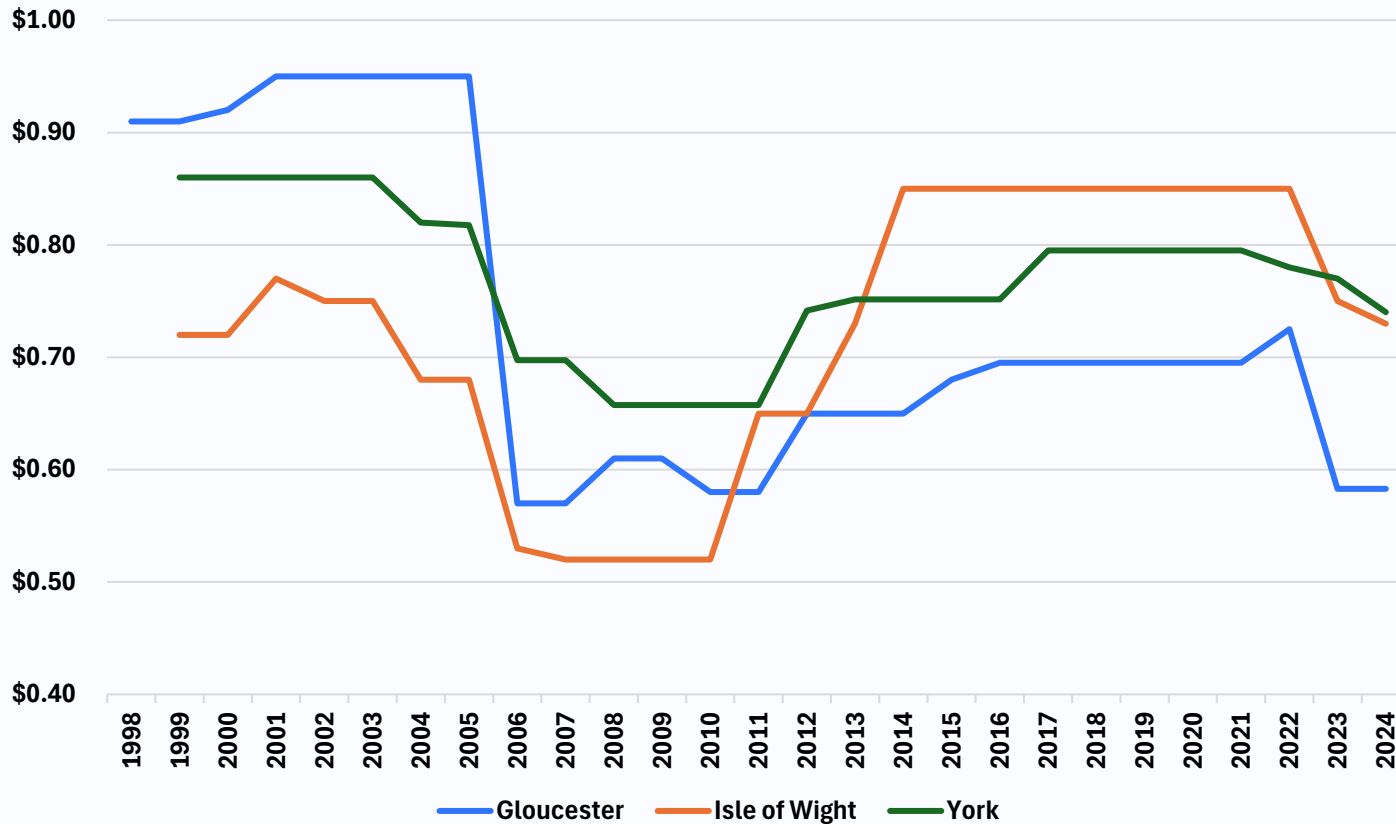
Proposed FY26 Budget is balanced on \$.626 rate



Tax Rates Over Time



Local Tax Rate Comparison



What's a Penny Worth?

\$568,845 in additional revenue

Locality	CY 2024 Tax Rate	Average Home Value	Taxes Paid per Avg. Home
Newport News	\$1.18	\$280,314	\$3,308
Hampton	\$1.16	\$263,249	\$3,054
Poquoson	\$1.14	\$437,735	\$4,990
James City	\$0.83	\$467,247	\$3,878
York County	\$0.74	\$440,102	\$3,257
Isle of Wight*	\$0.71	\$352,811	\$2,505
New Kent	\$0.67	\$409,012	\$2,740
Williamsburg	\$0.62	\$450,632	\$2,794
Gloucester	\$0.583	\$327,510	\$1,909

Included in Neighboring localities Tax Rates:

- Trash service
- Community centers
- Paid Fire & Rescue

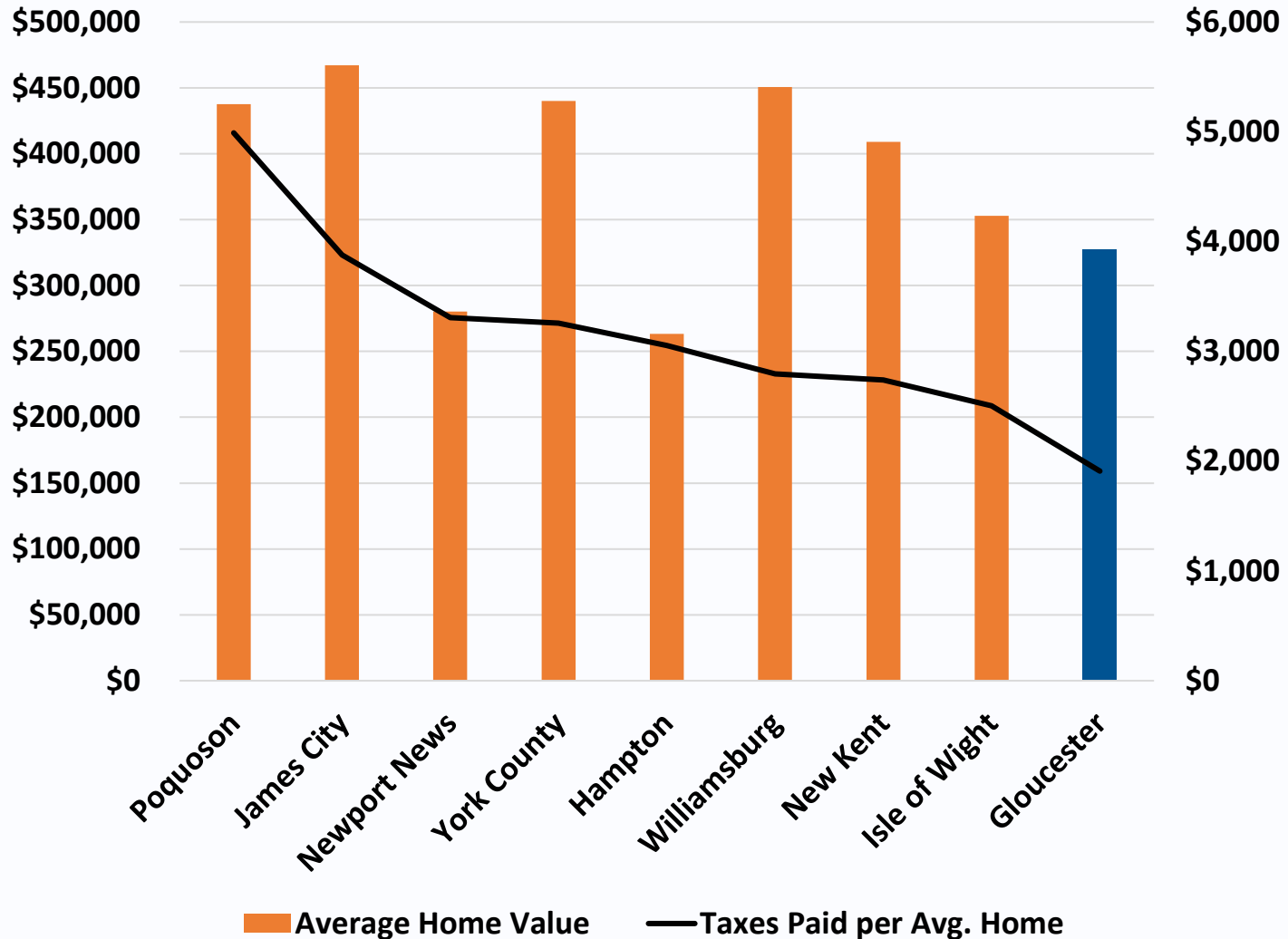
Gloucester doesn't have to pay for solid waste services because of the contract with Waste Management.

*Smithfield inside of Isle of Wight county also has a Town Real Estate Tax Rate of 0.16

Home Rates generated from Zillow

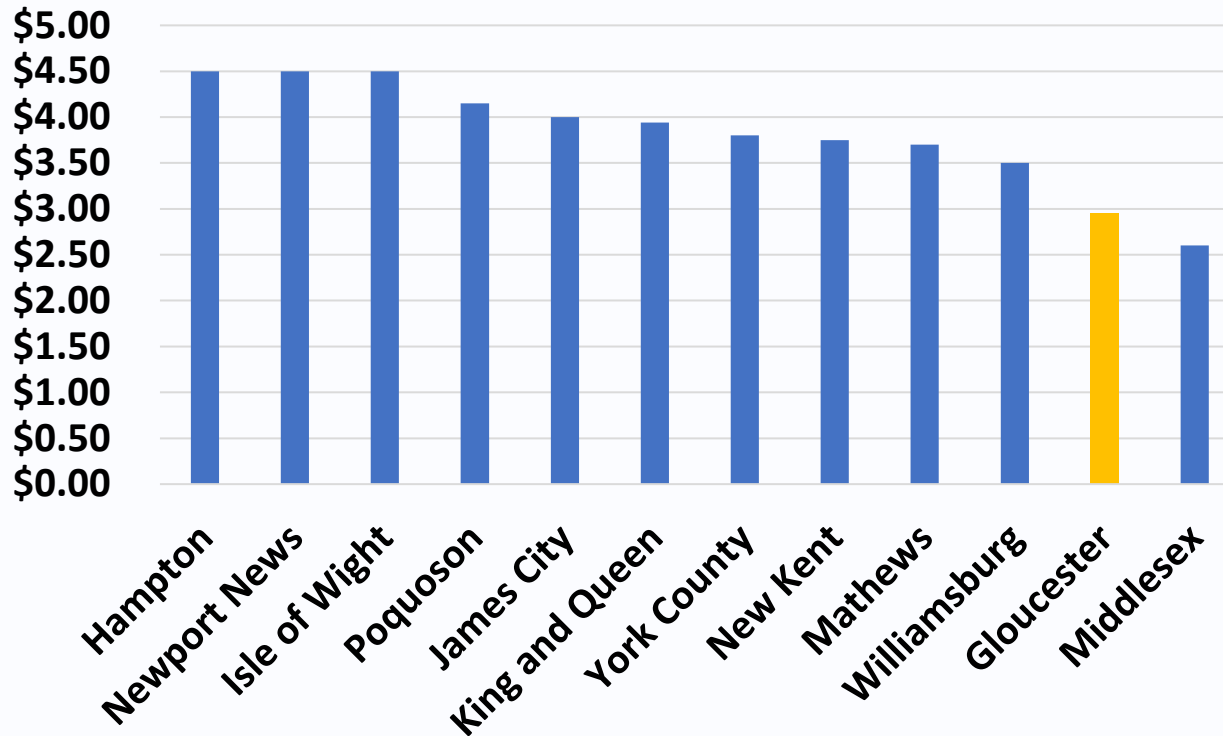


Average Home Value & Taxes Paid



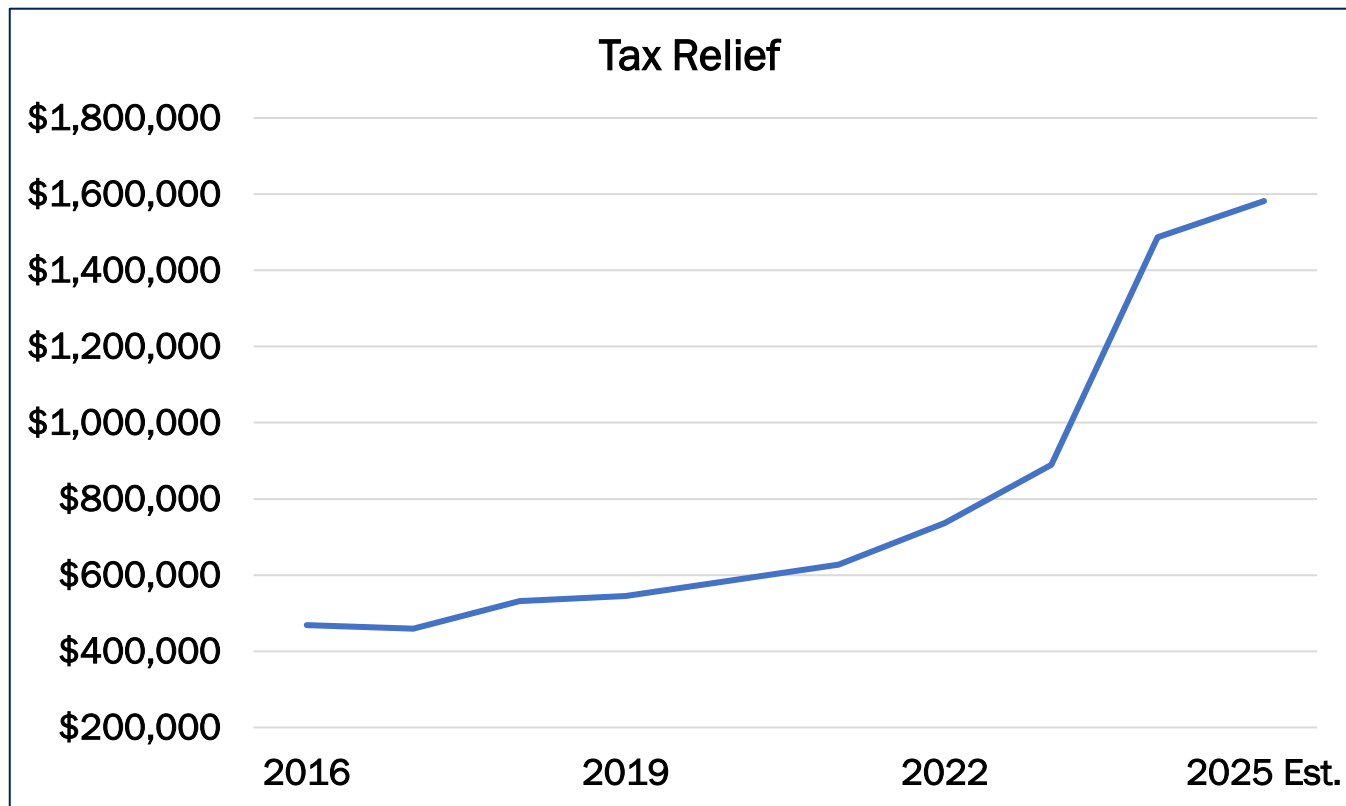
Personal Property Taxes

- A penny of PPT generates \$46,178
- Gloucester still at the 2nd lowest rate in the region at \$2.95



Growing Revenue Reductions

Tax Relief has grown by 238% since 2016.
Total relief is estimated to be \$1.58M in 2025.



Revenue Outlook Summary

Revenue Summary by Category	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY25 to FY26	% Change FY25 to FY26
Fund Balance	\$0	\$3,118,978	\$4,416,945	\$1,297,967	41.6%
General Property Taxes	50,666,724	51,061,227	53,925,337	2,864,110	5.6%
Other Local Taxes	15,976,374	16,445,818	16,855,510	409,692	2.5%
Licenses, Permits, & Fees	415,742	472,896	419,550	(53,346)	-11.3%
Fines & Forfeitures	74,709	66,247	81,073	14,826	22.4%
Use of Money & Property	1,362,334	1,132,272	994,541	(137,731)	-12.2%
Charges for Services	1,484,998	1,350,819	1,388,137	37,318	2.8%
Miscellaneous	461,962	565,714	72,750	(492,964)	-87.1%
Recovered Costs	819,681	1,293,073	458,330	(834,743)	-64.6%
Commonwealth	10,139,420	10,413,870	9,541,051	(872,819)	-8.4%
Federal	331,188	428,772	203,720	(225,052)	-52.5%
Total General Fund Revenues	\$81,733,132	\$86,349,686	\$88,356,944	\$2,007,258	2.3%

The projected revenue for FY26 incorporates \$2,469,281 in real estate revenue generated from a proposed 4.3 cent tax increase. Without this increase, real estate revenue is projected to decline in FY2026 due to higher tax relief and a modest .06% growth on assessments, the lowest growth since 2013.



The background of the slide features the official seal of Gloucester County, Virginia. The seal is circular with a light blue border containing the text "GLOUCESTER COUNTY" at the top and "VIRGINIA ESTAB. 1651" at the bottom. In the center of the seal is a golden plow resting on a green field. Overlaid on this seal is the main title of the slide in a large, bold, dark blue font.

Compensation & Personnel

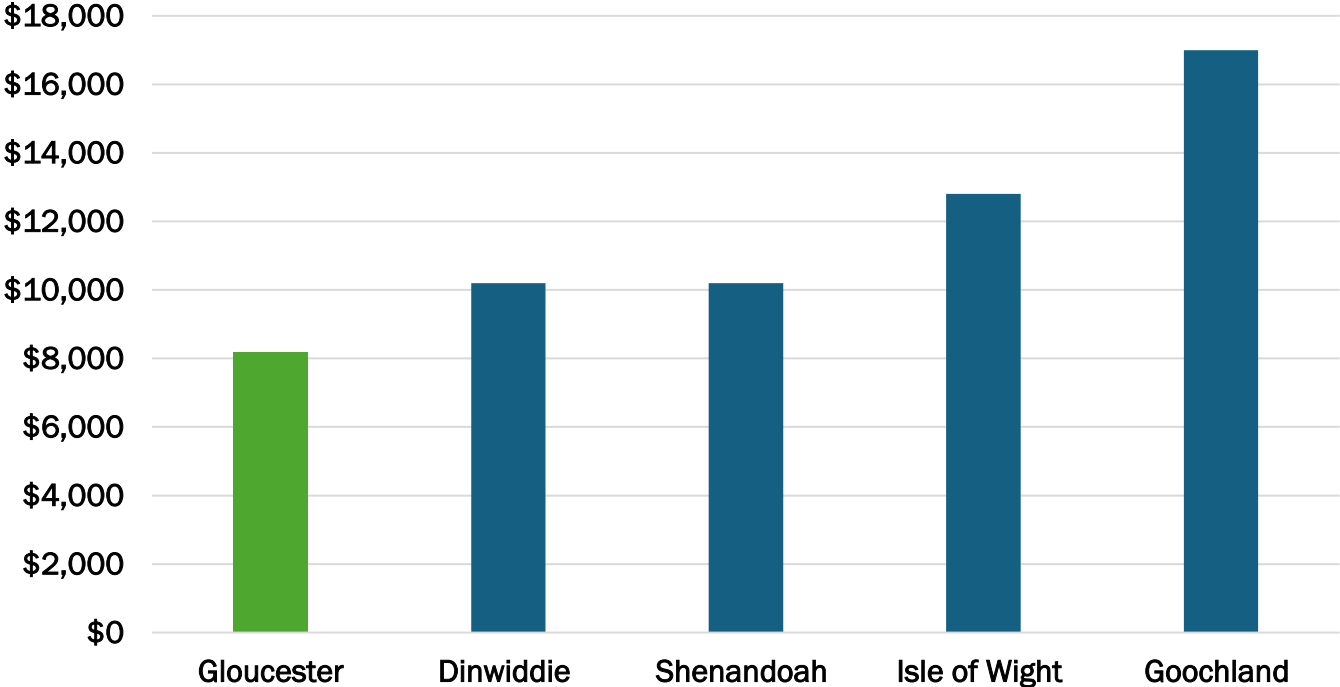
Proposed Personnel Changes General Fund

Item	General Fund Cost
3% COLA (Partially State Funded)	\$837,907
6% Additional COLA-Dispatchers (State Funded)	\$51,115
1 New Position-Sheriff (Includes Fringe)	\$93,741
Partial Implementation of Salary Study	\$690,000
Career Ladder Adjustments	\$73,311
Health Insurance Increase	\$634,714
Vacancy Savings (Increased by \$200,000)	\$(598,636)
Total Impact-Personnel Changes	\$1,782,152



Board Compensation Review

Board Member Salaries
Compared to Counties with 24,000-44,000 Residents



Budget includes a \$600 increase for each board member.
(Effective January 1, 2026, per Code 15.2-1414.2)
\$4,528 additional annual cost, \$2,264 for FY26 incl. FICA





General Fund

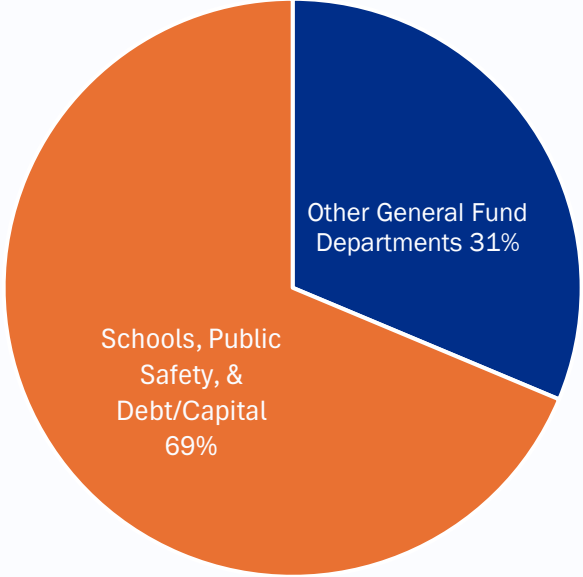
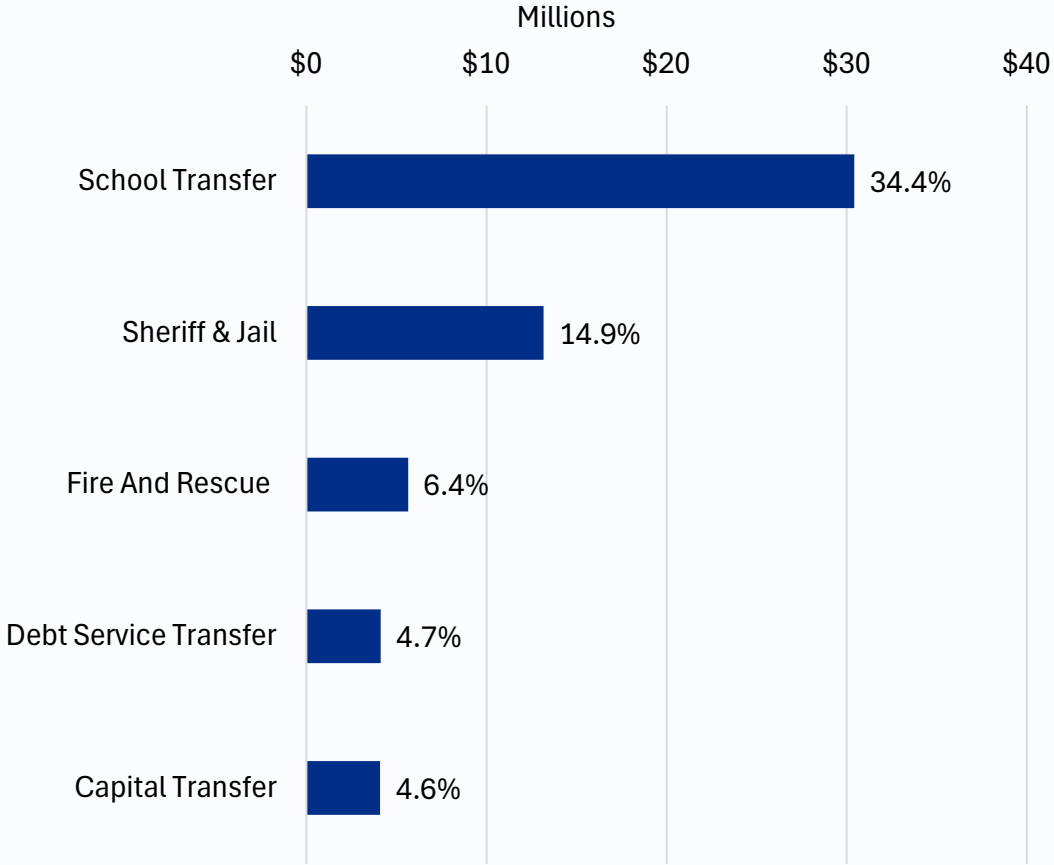
General Fund Net of Transfers

General Fund	FY2024 Actual	FY2025 Amended	FY26 Proposed	\$ Change
General Fund (10) Total Budget	\$86,550,737	\$86,349,686	\$88,356,943	\$2,007,257
Transfers:				
Schools - Operating	30,584,591	30,424,128	30,424,128	-
Social Services	1,581,540	2,289,995	2,434,100	144,105
Children's Services Act	720,216	1,070,500	788,154	(282,346)
Capital Improvements	2,856,999	2,360,525	4,093,877	1,733,352
Debt Service	4,358,489	4,096,215	4,127,183	30,968
Grant Fund	-	-	396,418	396,418
<i>General Fund without Transfers</i>	\$46,448,902	\$46,108,323	\$46,093,083	(\$15,240)

- \$42,263,860 (48%) of the General Fund budget is transfers to other funds.
- Capital transfer includes \$3,843,877 in PayGo capital and \$250,000 from Tourism Fund Balance
- Grant Fund – Not new dollars, just separate presentation



Top 5 General Fund Expenditures



Facility Maintenance Repair & Replacement (FMRR)

FMRR Requests	
Animal Control	33,542
Facilities	324,900
Facilities Vehicles	95,000
Facilities Vehicles - Utilities	80,000
General District Court	50,000
Information Technology	60,000
Park Ops	391,800
Parks & Recreation	109,500
Tourism	15,000
Cable	54,095
Purchasing	12,000
Jail	14,000
Sheriff Vehicles	380,000
Total Requests	\$1,619,837

The proposed budget includes \$500,000 for general FMRR, \$69,495 in projects with committed funds, and \$380,000 for Sheriff Vehicles for a total FY26 FMRR of \$949,495.

\$670,342 of requested projects are not included in the budget.





Other Funds

New Grant Fund

Placing grants and special programs with external dedicated revenue sources into a separate fund provides for better transparency

Program	Expenditures	Grant Revenue	General Fund Transfers	% Grant Funded
School Resource Officers	\$ 287,049	\$ 166,290	\$ 120,759	58%
Probation & Pretrial	676,658	572,373	104,285	85%
Internet Crimes Against Children	96,432	58,216	38,216	60%
Grant Funded Staff-COLA Contingency	26,827	-	26,827	0%
Grant Funded Staff-HMP Contingency	25,614	-	25,614	0%
Victim Witness Program	164,136	141,821	22,315	86%
Emergency Management-LEMPG Program	27,288	13,644	13,644	50%
Clean Community Program	32,331	19,542	12,789	60%
Fire & Rescue Grants	242,464	242,464	-	100%
Solar Inspectors	575,766	575,766	-	100%
Forest Sustainability Fund*	12,165	12,165	-	100%
Sheriff Witness Protection Program	25,000	25,000	-	100%
Tourism Grants	30,000	30,000	-	100%
Asset Forfeiture (Sheriff & Comm. Atty)	60,128	60,128	-	100%
Donations (Various Departments)	76,068	44,100	31,968	58%
Parks & Recreation Grants	4,500	4,500	-	100%
Library Grants	8,500	8,500	-	100%
Sheriff PSAP Grant (Dispatcher Training)	5,000	5,000	-	100%
Total	\$ 2,375,926	\$ 1,979,508	\$ 396,418	83%

Includes \$396,418 in General Fund Transfers to support grant funded initiatives



Education Funds

Education Funds

Education Funds	FY23 Actual	FY2024 Actual	FY2025 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local Revenue	\$218,200	\$147,245	\$200,000	\$114,000	-\$86,000	-43.0%
Local Transfer	28,673,527	30,584,591	30,424,128	30,424,128	-	0.0%
State Revenue	35,640,343	39,810,036	43,918,728	43,346,837	(571,891)	-1.3%
Federal Revenue	6,584,733	5,469,363	3,251,373	245,651	(3,005,722)	-92.4%
Subtotal Operating Revenue	\$71,116,803	\$76,011,234	\$77,794,229	\$74,130,616	-\$3,663,613	-4.7%
Cafeteria Fund	3,260,724	4,020,129	5,018,741	3,836,107	(1,182,634)	-23.6%
Special Education Fund	628,467	690,992	963,716	1,275,920	312,204	32.4%
Grant Fund	-	-	-	3,526,472	3,526,472	0.0%
Total Education Funds	\$75,005,994	\$80,722,355	\$83,776,686	\$82,769,115	(\$1,007,571)	-1.2%

Proposed Level Funding
\$30,424,128



School Fund with Debt Service

Schools Operating & Debt Service						
Education Funds	FY23 Actual	FY2024 Actual	FY2025 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local Revenue	\$218,200	\$147,245	\$200,000	\$114,000	(\$86,000)	-43.0%
Local Transfer	28,673,527	30,584,591	30,424,128	30,424,128	-	0.0%
State Revenue	35,640,343	39,810,036	43,918,728	43,346,837	(571,891)	-1.3%
Federal Revenue	6,584,733	5,469,363	3,251,373	245,651	(3,005,722)	-92.4%
Subtotal Operating Revenue	\$71,116,803	\$76,011,234	\$77,794,229	\$74,130,616	(\$3,663,613)	-4.7%
Debt Service from County GF	3,677,631	3,957,836	3,305,499	3,202,100	(\$103,399)	-3.1%
Total County GF for Schools	\$74,794,434	\$79,969,070	\$81,099,728	\$77,332,716	(\$3,767,012)	-4.6%

Total General Fund supporting School Operations and Debt Service is **\$33,626,228**



Social Services

Social Services						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local Transfer	\$ 1,438,150	\$ 1,581,540	\$ 2,289,995	\$ 2,434,100	\$ 144,105	6.3%
State	1,247,210	1,338,164	1,766,131	1,787,613	21,482	1.2%
Federal	2,230,019	2,393,063	2,615,281	2,681,048	65,767	2.5%
Total Revenues	\$ 4,915,379	\$ 5,312,767	\$ 6,671,407	\$ 6,902,761	\$ 231,354	3.5%

Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Social Services	\$ 4,915,828	\$ 5,312,777	\$ 6,671,407	\$ 6,902,761	\$ 231,353.77	3.5%
Total Expenditures	\$ 4,915,828	\$ 5,312,777	\$ 6,671,407	\$ 6,902,761	\$ 231,354	3.5%

Total General Fund supporting Social Services is
\$2,434,100



Children Services Act

Children Services Act						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local	\$2,905	\$0	\$3,720	\$3,720	(\$3,720)	-100.0%
Local Transfer	603,038	720,216	1,070,500	788,154	(282,346)	-26.4%
State	634,918	1,089,185	1,402,165	1,184,511	(217,654)	-15.5%
Federal	61,125	32,838	18,000	18,000	-	0.0%
Total Revenues	\$1,301,986	\$1,842,239	\$2,494,385	\$1,994,385	(\$500,000)	-20.0%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Children Services	\$1,301,986	\$1,842,239	\$2,494,385	\$1,994,385	(\$500,000)	-20.0%
Total Expenditures	\$1,301,986	\$1,842,239	\$2,494,385	\$1,994,385	(\$500,000)	-20.0%

Total General Fund supporting Children Services Act is
\$788,154



Opioid Abatement Fund

Opioid Abatement						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local	\$ 104,386	\$ 134,606	\$ 338,429	\$ 365,231	\$ 26,802	7.9%
Total Revenues	\$ 104,386	\$ 134,606	\$ 338,429	\$ 365,231	\$ 26,802	7.9%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Opioid Abatement	\$ -	\$ 21,170	\$ 338,429	\$ 365,231	\$ 26,802	7.9%
Total Expenditures	\$ -	\$ 21,170	\$ 338,429	\$ 365,231	\$ 26,802	7.9%



Debt Service Fund

Debt Service						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local	\$ 38,988	\$ -	\$ -	\$ -	\$ -	0.0%
Local Transfer	4,040,048	4,358,489	4,096,215	4,127,183	30,968	0.8%
Local Transfer-School Sales Tax	1,144,154	2,292,105	4,863,734	4,775,767	(87,967)	-1.8%
State	106,413	104,414	104,414	53,889	(50,525)	-48.4%
Federal	237,295	237,998	225,060	237,295	12,235	5.4%
Total Revenues	\$5,566,897	\$6,993,006	\$9,289,423	\$9,194,134	\$ (95,289)	-1.0%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Debt Service	\$ 5,567,972	\$ 6,993,006	\$ 9,289,423	\$ 9,194,134	\$ (95,289)	-1.0%
Total Expenditures	\$ 5,567,972	\$ 6,993,006	\$ 9,289,423	\$ 9,194,134	\$ (95,289)	-1.0%

FY26 Does NOT include:

- Debt payment for GVFR Station 1 – Approx. \$1,139,303
- Debt payment for School HVAC – Approx. \$500,000 (proposed funding with school sales tax)
- Both projects would be borrowed in FY26 with first payments due in FY27



School Sales Tax Fund

School Sales Tax						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Sales Tax revenue	\$ 5,813,178	\$ 5,928,029	\$ 6,256,551	\$ 6,153,616	\$ (102,935)	-1.6%
Investment Revenue	170,889	479,116	281,244	491,262	210,018	74.7%
Total Revenues	\$ 5,984,067	\$ 6,407,145	\$ 6,537,795	\$ 6,644,878	\$ 107,083	1.6%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Transfers out	\$ 1,144,154	\$ 2,292,105	\$ 4,863,734	\$ 4,775,767	\$ (87,967)	-1.8%
Debt service reserve	4,839,913	4,115,041	1,674,061	1,869,111	195,050	11.7%
Total Expenditures	\$ 5,984,067	\$ 6,407,145	\$ 6,537,795	\$ 6,644,878	\$ 107,083	1.6%

FY26 Does NOT include:

- Debt payment for School HVAC – Approx. \$500,000
 - Proposed funding with excess school sales tax
 - This project would be borrowed in FY26 with first payment due in FY27



Sanitary District #1

Gloucester Sanitary District #1						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
General Property Taxes	\$ 24,016	\$ 27,415	\$ 25,798	\$ 27,385	\$ 1,587	6.2%
Investment Revenue	295	914	607	1,238	631	104.0%
Insurance Recovery	-	8,815	-	-	-	0.0%
Total Revenues	\$ 24,311	\$ 37,144	\$ 26,405	\$ 28,623	\$ 2,218	8.4%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Operating	\$ 30,140	\$ 28,566	\$ 25,673	\$ 25,355	\$ (318)	-1.2%
Fund Balance	-	-	732	3,268	2,536	346.4%
Total Expenditures	\$ 30,140	\$ 28,566	\$ 26,405	\$ 28,623	\$ 2,218	8.4%

The FY26 Proposed Budget projects adding \$3,268 to Fund Balance



Gloucester Point Sanitary District

Gloucester Point Sanitary District						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
General Property Taxes	\$ 25,158	\$ 28,117	\$ 26,670	\$ 28,295	\$ 1,625	6.1%
Investment Income	1,875	4,016	3,706	4,245	539	14.5%
Total Revenues	\$ 27,033	\$ 32,133	\$ 30,376	\$ 32,540	\$ 2,164	7.1%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Operating	\$ 21,058	\$ 21,299	\$ 21,808	\$ 21,371	\$ (437)	-2.0%
Fund Balance	-	-	8,568	11,169	2,601	30.4%
Total Expenditures	\$ 21,058	\$ 21,299	\$ 30,376	\$ 32,540	\$ 2,164	7.1%

The FY26 Proposed Budget projects adding \$11,169 to Fund Balance



Mosquito Control

Mosquito Control						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Property Taxes	\$ 117,532	\$ 128,864	\$ 122,529	\$ 129,562	\$ 7,033	5.7%
Total Revenues	\$ 117,532	\$ 128,864	\$ 122,529	\$ 129,562	7,033	5.7%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Operating	\$ 127,815	\$ 101,946	\$ 97,600	\$ 103,255	\$ 5,655	5.8%
Personnel	10,901	14,264	21,826	21,862	36	0.2%
Fund Balance	-	-	3,103	4,445	1,342	43.2%
Total Expenditures	\$ 138,717	\$ 116,210	\$ 122,529	\$ 129,562	\$ 7,033	5.7%

The FY26 Proposed Budget projects adding \$4,445 to Fund Balance





**Capital
Improvements
Fund**

PayGo/Cash Requests FY26-30

Department	Project Title	Total	Year 1 FY2026	Year 2 FY2027	Year 3 FY2028	Year 4 FY2029	Year 5 FY2030
Animal Control	Animal Shelter Addition	1,526,725	-	-	-	-	1,526,725
Engineering	E911 UPS Backup Battery System Replacement	205,000	205,000	-	-	-	-
Engineering	Hutchinson House	150,000	150,000	-	-	-	-
Engineering	County Paving Program	2,585,000	608,300	845,900	221,100	226,600	683,100
Facilities Management	Elevator Replacement & Refurbishment	310,000	90,000	-	120,000	100,000	-
Facilities Management	Roof Replacement & Refurbishment	1,200,000	65,000	500,000	220,000	-	415,000
Facilities Management	Window Replacement - BLDG 2	128,920	128,920	-	-	-	-
Facilities Management	Carpet Replacement - 2002	167,427	-	-	-	86,147	81,280
Information Technology	Generator and A/C for Building One	128,000	128,000	-	-	-	-
Information Technology	Network Overhaul and Replacement	653,943	135,148	124,138	124,138	124,138	124,138
Parks	PR&T ADA Improvements	530,236	114,059	74,000	114,059	114,059	114,059
Parks	Athletic Field Lighting	2,414,350	81,250	639,100	610,500	407,000	676,500
Parks	Beaverdam Dock/Bulkhead/Bridge Replacements	898,720	293,390	123,530	234,300	247,500	-
Parks	Gloucester Point Beach Park Renovations	13,443,529	2,580,000	1,429,575	3,776,501	5,657,453	-
Parks	Playground Equipment	1,395,800	393,800	250,500	250,500	250,500	250,500
Parks	GHS to GMHS Old Landfill Trail	420,000	-	-	-	420,000	-
Parks	Tyndall's Point Park to GPB Connector	3,000,000	-	-	3,000,000	-	-
Parks	Brown Park Expansion	1,050,000	-	516,500	385,000	71,500	77,000
Sheriff	Sheriff's Office/Patrol and SRO Toughbooks	191,136	-	-	-	-	191,136
Tourism	Historic Building Preservation	1,250,000	250,000	250,000	250,000	250,000	250,000
Schools	HVAC Replacements	4,970,196	1,539,120	1,076,900	2,057,000	297,176	-
Schools	School Bus Replacement Cycle	7,427,084	1,317,538	1,396,590	1,480,386	1,569,209	1,663,361
Schools	Property Identification Marquee Signs	254,010	50,802	50,802	50,802	50,802	50,802
Schools	Casework Replacements	211,440	80,000	131,440	-	-	-
Schools	TCWEC Soffit and Brickwork	946,858	-	-	946,858	-	-
Registrar	Electronic Pollbooks	70,000	-	70,000	-	-	-
Registrar	Ballot Scanners	170,000	-	170,000	-	-	-
	Less Alternate Funding Sources	(14,267,885)	(2,814,750)	(1,249,367)	(5,393,551)	(4,560,217)	(250,000)
	Subtotal	31,408,246	5,395,577	6,399,608	8,447,593	5,311,867	5,853,601
	Total PayGo with Inflation Contingency	35,371,543	5,611,400	6,921,816	9,502,394	6,214,133	7,121,801

Green highlights projects which include other funding sources



Debt Financed Requests FY26-30

Department	Project Title	Total	Year 1 FY2026	Year 2 FY2027	Year 3 FY2028	Year 4 FY2029	Year 5 FY2030
Information Technology	Replacement for Finance Plus & Comm. Plus Software	2,000,000	2,000,000	-	-	-	-
Library	New Library Construction	7,397,500	TBD	-	600,000	3,000,000	3,797,500
Schools	GHS Athletic Complex Renovation	6,070,487	6,070,487	-	-	-	-
GVFRS	GVFR Station One	17,389,796	17,389,796	-	-	-	-
Parks	Community Recreation Center	48,155,000	-	-	-	-	48,155,000
Parks	Woodville Park Enhancements	5,725,500	-	2,420,000	660,000	418,000	2,227,500
Schools	Middle School Restroom Renovation	9,752,570	-	-	-	-	9,752,570
Schools	Botetourt Renovation - 1973 Wing	4,540,749	-	4,540,749	-	-	-
-	Total Debt Financed Requests FY26-FY30	101,031,602	25,460,283	6,960,749	1,260,000	3,418,000	63,932,570



Recommended FY26 Capital Projects

Debt Financed	Cost	Funding Source
School HVAC Replacements	4,970,196	Sales Tax
Station One	17,389,796	GF/GVFR
PayGo	Cost	Funding Source
Replacement for Finance Plus & Community Plus Software	866,185	GF
E911 UPS Backup Battery System Replacement	205,000	GF
County Paving Program	498,925	GF
Elevator Replacement & Refurbishment	90,000	GF
Roof Replacement & Refurbishment	65,000	GF
Network Overhaul and Replacement	135,148	GF
PR&T ADA Improvements	114,059	GF
Beaverdam Dock/Bulkhead/Bridge Replacements	293,390	GF
School Bus Replacement Cycle	1,317,538	GF
Inflation Contingency	76,385	GF
Generator and A/C for Building One	128,000	Grant
Gloucester Point Beach Park Renovations	2,580,000	Grant/GF
Historic Building Preservation	250,000	Reserve



Fire Department Borrowing

1/2 Penny Tax Increase FY27 & FY28

Revenues Available for Debt Service							Debt Service Requirements					Reserve	
Fiscal Year	Local Transfer for Debt Service	Credits for Series 2011 & 2012 QSCBs	VPSA Additional Savings Credits ⁽²⁾ Revenues	Other Rev. Fund Balance	Proposed Tax Increase	Total Revenues Available	Existing County & Ineligible Schools D.S.	York County Radio Leases	Proposed New Debt Service	Fiscal Agent Fees	Total Requirement	Surplus	Capital Reserve Fund Balance
2026	4,127,183	237,295	53,889			4,418,367	3,745,094	667,773	0	5,500	4,418,367	-	-
2027	4,127,183	237,295	52,358	\$968,750	284,423	5,670,009	3,731,798	667,773	1,241,589	5,500	5,646,660	23,349	23,349
2028	4,127,183	237,295	26,113		568,845	4,959,436	3,225,331	467,773	1,241,589	5,500	4,940,193	19,243	42,592
2029	4,127,183	237,295	22,500		568,845	4,955,823	2,843,045	467,773	1,241,589	5,500	4,557,907	397,916	440,508
2030	4,127,183	237,295	23,956		568,845	4,957,279	2,430,831	467,773	1,241,589	5,500	4,145,693	811,586	1,252,094
2031	4,127,183	227,275	26,969		568,845	4,950,272	2,423,193	467,773	1,241,589	5,500	4,138,055	812,217	2,064,311
2032	4,127,183	217,256	24,994		568,845	4,938,278	1,839,884	467,773	1,241,589	5,500	3,554,746	1,383,532	3,447,843

- Borrowing in FY26 with 1st payment due in FY27
- Requires Fire Department contribution in FY26 OR FY27
- Requires 1/2 penny in both FY27 and FY28
- Assumes General Fund continued transfer to debt service of \$4,127,183
- Additional capital projects could be considered in FY30 using capital reserve funds



Fire Department Borrowing

1 year Interest Only-FY28 Tax Increase

Revenues Available for Debt Service							Debt Service Requirements					Reserve	
FY	Local Transfer for Debt Service	Credits for Series 2011 & 2012 QSCBs	VPSA Additional Savings Credits Revenues	Other Rev./ Fund Balance	Proposed Tax Increase	Total Revenues Available	Existing County & Ineligible Schools D.S.	York County Radio Leases	Proposed New Debt Service	Fiscal Agent Fees	Total Requirements	Surplus	Capital Reserve Fund Balance
2026	4,127,183	237,295	53,889		-	4,418,367	3,745,094	667,773	0	5,500	4,418,367	-	-
2027	4,127,183	237,295	52,358	968,750	-	5,385,586	3,731,798	667,773	869,490	5,500	5,274,561	111,025	111,025
2028	4,127,183	237,295	26,113		568,845	4,959,436	3,225,331	467,773	1,241,589	5,500	4,940,193	19,243	130,268
2029	4,127,183	237,295	22,500		568,845	4,955,823	2,843,045	467,773	1,241,589	5,500	4,557,907	397,916	528,184
2030	4,127,183	237,295	23,956		568,845	4,957,279	2,430,831	467,773	1,241,589	5,500	4,145,693	811,586	1,339,770
2031	4,127,183	227,275	26,969		568,845	4,950,272	2,423,193	467,773	1,241,589	5,500	4,138,055	812,217	2,151,987
2032	4,127,183	217,256	24,994		568,845	4,938,278	1,839,884	467,773	1,241,589	5,500	3,554,746	1,383,532	3,535,519

- Borrowing in FY27 with an interest only payment in FY27
- Postpones tax increase until FY2028 and would cost approximately \$270,000 more for total project
- Assumes General Fund continued transfer to debt service of \$4,127,183
- Additional capital projects could be considered in FY30 using capital reserve funds



Capital Fund

Capital Fund						
Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Local Revenue	\$ 3,296	\$ 2,247	\$ -	\$ -	\$ -	0.0%
Miscellaneous	270,563	9,268	154,742	-	(154,742)	-100.0%
State Revenue	2,564,295	402,496	635,357	2,564,750	1,929,393	303.7%
Federal Revenue	615,692	58,102	2,089,935	-	(2,089,935)	-100.0%
Fund Balance	-	-	1,717,092	-	(1,717,092)	-100.0%
Long Term Debt	297,016	3,865,029	-	22,359,992	22,359,992	0.0%
Local Transfers	2,912,388	2,856,999	2,360,525	4,093,877	1,733,352	73.4%
Total Revenues	\$ 6,663,250	\$ 7,194,141	\$ 6,957,651	\$ 29,018,619	\$ 22,060,968	317.1%
Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Capital Projects	\$ 7,685,833	\$ 9,899,886	\$ 6,957,651	\$ 29,018,619	\$ 22,060,968	317.1%
Total Expenditures	\$ 7,685,833	\$ 9,899,886	\$ 6,957,651	\$ 29,018,619	\$ 22,060,968	317.1%



Capital Fund

FY2026 Capital Fund Includes:

- \$17,389,796 GVFR Station 1 (Debt Financed)
- \$4,970,196 Schools HVAC (Debt Financed, School Sales Tax)
- \$4,093,877 Transfers includes:
 - Proposed PayGo Transfer - \$2,999,935
 - PayGo increase - \$843,942
 - +\$866,185 Finance Software Replacement moved from debt to PayGo
 - -\$22,243 Network Equipment revised quote
 - Transfer from Tourism Fund Balance for Historic Building Preservation - \$250,000





**Utilities Fund
Operating &
Capital**

Utilities Fund Budget Highlights

The FY26 Proposed Utilities Budget provides for:

- 3% COLA - \$54,994
- Selective career ladder increases - \$23,255
- 12.5% health insurance increase - \$56,147
- Any suggested pay study changes within Utilities would be transferred from the General Fund pay study reserve funds

The FY26 Proposed Utilities Budget incorporates:

- Anticipated 8% revenue growth from the efficiency of implementing Automated Metering Infrastructure (AMI)
- 10% revenue generated from proposed rate increases
- Proposed borrowing to support first year of Capital Plan

Utilities Fund Summary

Utilities Fund

Revenues	FY23 Receipts	FY24 Receipts	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Development/Connection Fees	\$ 370,149	\$ 101,737	\$ 1,098,149	\$ 111,911	\$ (986,238)	-89.8%
Charges for Services	4,512,690	4,598,648	5,036,055	5,716,318	680,263	13.5%
Miscellaneous	80,394	159,220	57,175	19,366	(37,809)	-66.1%
Loss on Disposal of Asset	-	(223,754)	-	-	-	0.0%
Investment Income	155,674	224,208	258,585	152,227	(106,358)	-41.1%
Long-Term Debt	-	-	-	2,095,635	2,095,635	0.0%
Use of Development Fund	-	-	560,000	-	(560,000)	-100.0%
Use of Fund Balance	-	-	4,083,089	-	(4,083,089)	-100.0%
Total Revenues	\$ 5,118,907	\$ 4,860,059	\$ 11,093,053	\$ 8,095,457	\$ (2,997,596)	-27.0%

Expenditures	FY23 Expenditures	FY24 Expenditures	FY25 Amended Budget	FY26 Proposed Budget	\$ Change FY2025 to FY2026	% Change FY2025 to FY2026
Operating	\$ 2,472,787	\$ 2,904,016	\$ 1,895,306	\$ 2,175,944	\$ 5,638	0.3%
Personnel	2,247,715	2,183,379	2,434,957	2,537,286	102,329	4.2%
Capital	299,960	398,944	5,529,486	2,095,635	(3,158,851)	-57.1%
Debt Service	16,214	236,950	1,233,304	1,286,593	53,289	4.3%
Total Expenditures	\$ 5,036,676	\$ 5,723,288	\$ 11,093,053	\$ 8,095,457	\$ (2,997,596)	-27.0%
Full time equivalents	29.0	27.0	28.0	28.0		

- FY26 proposed budget is \$3M less than FY25, mainly due to capital projects
- Some FY25 budgeted capital projects will likely be carried over into FY2026



Utilities Capital Plan Projects Beginning in FY26

Project	FY2026
Motor Control Center	\$460,000
Gloucester Street and Clements Avenue Waterline Replacement	\$445,635
Pump Station Upgrades (Design)	\$360,000
Million Gallon Storage (Design)	\$200,000
Tillage Heights Waterline Replacement	\$230,000
Pump Stations Generators or Permanent Bypass Pumps	\$400,000
Year 1 (FY26) Capital Plan Cost	\$2,095,635

- Total Capital Plan request \$2,095,635
- Proposed debt funding in Summer or Fall 2025
- The full 5-year list of projects can be found in the appendix



Utilities Fees as Proposed

- FY26 rate increase of 14% to generate an approximate 10% increase in revenue

Cumulative Effect on Rates (Base rate, Water & Sewer Customer) As Proposed					
	FY26	FY27	FY28	FY29	FY30
Base Rate	\$31.35	\$35.74	\$40.39	\$44.83	\$49.31
Increase	\$4.39	\$4.65	\$4.44	\$4.48	\$3.95
New Monthly Bill	\$35.74	\$40.39	\$44.83	\$49.31	\$53.26
% Increase in Rates	14%	13%	11%	10%	8%
% Increase Water Revenue	10%	10%	8%	8%	6%
% Increase Sewer Revenue	10%	10%	8%	8%	6%

Pros:

- Builds fund balance by year 2
- No General Fund impact in FY26

Cons

- Impact on customer

Estimated 5 Year Impact Per Month	Total 5 Year Increase
\$21.91	70%



Utilities Fees Alternative (General Fund Subsidy)

- Using Development Fund and General Fund contributions to pay off remaining loan
 - Development Fund to cover FY26 debt payment of \$813,256
 - FY27-FY30 –General Fund contributions of \$813,256 annually
 - Use of Development and General Funds allow a reduction in FY26 rate increase from 14% to 4% to generate an approximate 3% increase in revenue
 - Changes 5-year customer impact from 70% to 44%

Pros:

- Less year 1 impact on customer
- No General Fund impact in FY26

Cons

- Possible hurdle with using Development Fund
- Impacts General Fund in future years
- Fund balance is slower to build

Utilities Fees Alternative

Cumulative Effect on Rates (Base rate, Water & Sewer Customer)					
	FY26	FY27	FY28	FY29	FY30
Base Rate	\$31.35	\$32.69	\$34.16	\$36.86	\$40.61
Increase	\$1.34	\$1.46	\$2.70	\$3.75	\$4.44
New Monthly Bill	\$32.69	\$34.16	\$36.86	\$40.61	\$45.05
% Increase in Rates	4%	4%	8%	10%	11%
% Increase Water Revenue	3%	3%	5%	6%	6%
% Increase Sewer Revenue	3%	3%	5%	6%	6%

Estimated 5-year Impact per month	Total 5 Year Increase
\$13.70	44%

Based on this alternative, a water and sewer customer using between 0-2000 gallons would be paying \$13.70 more at the end of 5 years.



External Requests

Civic Organization Grants

Organization Name	FY25 Amended Budget	FY26 Budget Request	FY26 CA Proposed	Difference Requested to Proposed
Bay Aging - Bay Transit	\$ 199,729	\$ 209,754	\$ 199,729	\$ (10,025)
Gloucester Mathews Humane Society	79,630	114,300	79,630	(34,670)
Gloucester Mathews Care Clinic	65,000	75,000	65,000	(10,000)
Rural Housing Partnership	36,000	36,000	36,000	-
Boys & Girls Clubs of the Virginia Peninsula	30,000	30,000	30,000	-
Bay Aging - Housing Choice Voucher Program	24,922	25,669	25,669	-
Bay Aging	16,073	16,555	16,073	(482)
VersAbility Resources	13,000	13,000	13,000	-
Tidewater Soil & Water Conservation District	12,500	16,500	12,500	(4,000)
Gloucester Arts on Main	9,000	9,000	9,000	-
Avalon Center	5,000	5,000	5,000	-
Total	\$ 490,854	\$ 550,778	\$ 491,601	\$ (59,177)

\$59,177 in additional requested funds are not included in the FY26 Proposed Budget



Civic Organization-New Requests (Not Funded)

Organization Name	FY25 Amended Budget	FY26 Budget Request	CA Proposed
Children's Hospital of The King's Daughters	-	\$ 10,000	-
United Way of the Virginia Peninsula	-	7,500	-
Southeast Rural Community Assistance Project, Inc. (SERCAP)	-	5,000	-
Tri-River ASAP	-	10,000	-
Guinea Heritage Association, LTD	-	20,000	-
Bacon Street Youth and Family Services	-	5,000	-
The DeGood Foundation	-	5,000	-
Woodville Rosenwald School Foundation	-	23,000	-
Total	-	\$ 85,500	-

\$85,500 in NEW requests from Nonprofit Organizations are not included in the FY26 Proposed Budget



Other External Organization Requests

Commissions, Alliances and Other Services	FY25 Amended Budget	FY26 Budget Request	FY26 CA Proposed	Difference Requested to Proposed	Budget Function/Department
Hampton Roads Planning District Commission	\$68,515	\$74,548	\$74,548	-	Board of Supervisors
Middle Peninsula Planning District Commission	68,456	69,635	69,635	-	Board of Supervisors
Hampton Roads Military and Federal Facilities Alliance	19,400	19,581	19,581	-	Board of Supervisors
Colonial Juvenile Services Commission (CJSC)	101,801	92,928	92,928	-	Judicial Administration
Middle Peninsula Northern Neck Behavioral Health	203,829	225,760	225,760	-	Health and Welfare
Middle Peninsula Juvenile Detention Commission	249,256	221,841	221,841	-	Judicial Administration
Peninsulas Emergency Medical Services Council, Inc.	6,208	6,265	6,265	-	Fire & Rescue
Hampton Roads Workforce Foundation	9,873	10,014	10,014	-	Economic Development
Hampton Roads Small Business Development Center	5,000	5,000	5,000	-	Economic Development
Rappahannock Community College	15,303	15,303	15,303	-	Education
Total	\$ 747,641	\$ 740,875	\$ 740,875	\$ -	

These external organization funding requests are included in other various sections of the budget.



Fire and Rescue Local Contributions

Department	FY25 Amended Budget	FY26 CA Recommendation	Difference
Abingdon Fire & Rescue	\$2,391,270	\$2,505,400	\$114,130
Gloucester Fire & Rescue	\$2,978,915	\$2,978,915	-
Total	\$5,370,185	\$5,484,315	\$114,130

- Abingdon Volunteer Fire and Rescue – requested \$114,130 more than last year
- Gloucester Volunteer Fire and Rescue – the requested funding remains the same as last year



Budget Summaries and Next Steps

Balancing the Budget

Revenue Adjustments

- Real Estate Tax increase for budget requests and declining revenue
- Other Taxes pushed as far as reasonable

Use of Fund Balance

- \$3,843,877 Unassigned Fund Balance for Capital Plan
- \$250,000 Assigned Fund Balance Reserve for CA Contingency
- \$250,000 Tourism Committed Fund Balance

Limited Additions and Budget Reductions

- Selected approval of requests based on Board comments and Budget Team's input
- Numerous reductions based on FY24 actual expenses



Major Topics for Board Discussion

- Subsidy of Utilities Fund (currently not included)
- School Board's Budget Request (Joint meeting 3/18/25)
- Compensation Study Funding (reduced to approximately 1/2)
- Need for Additional Staff (unfunded requests)
- FMRR Funding (cut by 41%)
- Capital Projects – FY26 & Future Funding
- External Budget Requests (unfunded requests)
- Other?



County Administrator's "B" Budget

CA Priorities if additional funding becomes available:

- Full funding of Compensation Study Implementation
- Additional Personnel – GIS, Part-time PR&T and Library
- FMRR Funding
- Full funding of Work as Required (WAR) salaries
- Additional Capital projects
- Additional support for non-profit group requests
- Economic Development Fund



Tax Rate Advertising – 6 cents

Tax	Suggested Advertising Calendar Year 2025 (For FY26 Budget)
Real Estate	\$0.643
Manufactured Home	\$0.643
Public Service Corporation	\$0.643
Tangible Personal Property not otherwise set out	\$3.05
Motor Vehicle of volunteer fire dept. member as per 58.1-3506 (A)(16)	\$0.0000000000000001
Boats	\$0.0000000000000001
Gloucester Sanitary District #1	\$0.01
Gloucester Point Sanitary District	\$0.01
Mosquito Control	\$0.01



Budget Calendar

All Meetings begin at 6:00 P.M.

March 18	Joint Meeting with School Board (TCW)
March 24	Budget Work Session
March 26	Board of Supervisors Budget Town Hall (TCW)
April 14	FY26 Budget & Tax Rates Public Hearings (TCW)
April 21	Budget Work Session
April 24	Possible Budget Work Session
April 28	Possible Budget Work Session
April 30	FY26 Budget Adoption

Focus for Work Sessions – Marinas, External Requests,
Selected Departments, others?





Appendix

	Calendar Year	Tax Rate
Tax Increase	2000	\$ 0.920
Tax Increase	2001	\$ 0.950
Assessment - Not Equalized	2002	\$ 0.950
	2003	\$ 0.950
	2004	\$ 0.950
	2005	\$ 0.950
Assessment and Tax Increase	2006	\$ 0.570
	2007	\$ 0.570
Tax Increase	2008	\$ 0.610
	2009	\$ 0.610
Assessment - Equalized	2010	\$ 0.580
	2011	\$ 0.580
Tax Increase	2012	\$ 0.650
	2013	\$ 0.650
	2014	\$ 0.650
Assessment - Equalized	2015	\$ 0.680
Tax Increase	2016	\$ 0.695
Assessment - Not Equalized	2017	\$ 0.695
	2018	\$ 0.695
	2019	\$ 0.695
Assessment - Not Equalized	2020	\$ 0.695
	2021	\$ 0.695
Tax Increase	2022	\$ 0.725
Assessment - Equalized	2023	\$ 0.583
	2024	\$ 0.583

Annual Tax Rates and Assessments

Personal Property Tax Rates

Locality	Tax Rate
Hampton	\$4.50
Newport News	\$4.50
Isle of Wight	\$4.50
Poquoson	\$4.15
James City	\$4.00
King and Queen	\$3.94
York County	\$3.80
New Kent	\$3.75
Mathews	\$3.70
Williamsburg	\$3.50
Gloucester	\$2.95
Middlesex	\$2.60



Revenue Reductions

(Tax Relief for Elderly & Veterans)

Year	Total	Veterans	Elderly	F&R Volunteers
2016	468,228	176,694	291,533	
2017	459,263	196,547	262,716	
2018	531,957	268,062	263,896	
2019	545,454	296,694	248,760	
2020	586,364	370,090	216,274	
2021	627,337	436,078	191,259	
2022	736,476	540,695	195,781	
2023	889,311	700,004	189,307	
2024	1,487,088	1,238,528	185,010	63,550
2025 Est.	1,581,905	1,333,345	185,010	63,550
	238%	655%	-37%	N/A
% Change 2016-2025 Estimate				

*Veteran's Relief on Personal Property went into effect 1/1/2022 but was not independently tracked until 2024. Therefore, this chart does not include Veteran's Relief on personal property until 2024.



General Fund

New Position Requests

Department	Position Title	Included in CA Budget Proposal	Total Cost (Including Fringe)
Information Technology	Network Analyst Senior		\$ 111,745
Sheriff's Office - Law Enforcement	Digital Evidence Investigator	X	\$ 93,741
Planning and Zoning	Transportation Planner		\$ 88,183
GIS	GIS Specialist		\$ 86,392
Planning and Zoning	Zoning Inspector		\$ 80,733
Animal Control	Animal Shelter Coordinator		\$ 69,207
Social Services	CPS Position (Net of Federal/State Funding)		\$ 36,322
Community Engagement & Public Information	Community Engagement Coordinator for Gloucester High School		\$ 32,927
Parks & Rec	Program Specialist		\$ 23,892
Library	Library Clerk		\$ 18,730
Total Requested \$			641,872
Total Recommended \$			93,741

The only position recommended for funding is highlighted.
The total cost is \$93,741 including fringe benefits.



Career Ladder Increases

Increases Included in FY2026 Proposed Budget		
Fund	# of Increases	Cost (Incl. Fringe)
General Fund (Includes Sheriff's Office)	18	\$ 58,506
Social Services	12	\$ 14,804
Public Utilities	5	\$ 23,255
	Total	\$ 96,565

Costs include fringe benefits and are pro-rated based on anticipated effective dates.



Health Insurance – Employee Cost

12.5% Projected Health Insurance Increase

Average monthly increase \$22.73

	Annual Cost		Increase		% of Participants
	Current Cost	Estimated FY26 Cost	Annually	Monthly	
Traditional Plans					
Employee Only	1,718.88	1,933.74	214.86	17.91	24%
Employee + Child	3,045.00	3,425.63	380.63	31.72	9%
Employee + Spouse	7,173.96	8,070.71	896.75	74.73	6%
Family Plan	7,934.28	8,926.07	991.79	82.65	6%
High Deductible Plans					
Employee Only	-	-	-	-	31%
Employee + Child	750.36	844.16	93.80	7.82	5%
Employee + Spouse	2,471.52	2,780.46	308.94	25.75	8%
Family Plan	2,785.32	3,133.49	348.17	29.01	11%



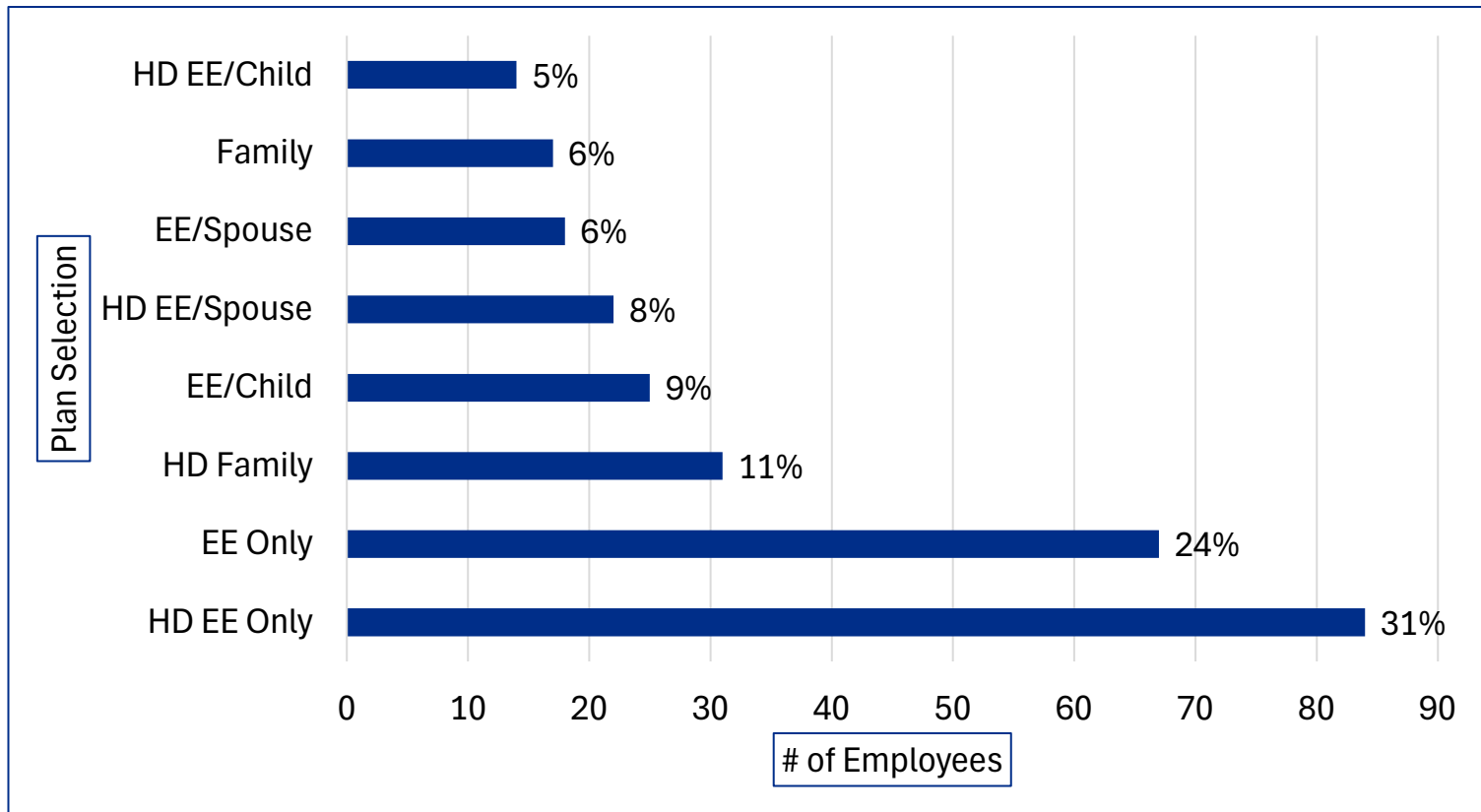
Health Insurance – County Cost

12.5% Projected Health Insurance Increase
 (\$634,714 Gen. Fund, \$56,147 Utilities)

Traditional Plans	Annual			
	Current Cost	Estimated FY26 Cost	Increase	% of Participants
Employee Only	13,401.60	15,076.80	1,675.20	24%
Employee + Child	18,987.60	21,361.05	2,373.45	9%
Employee + Spouse	26,360.76	29,655.86	3,295.09	6%
Family Plan	27,760.44	31,230.50	3,470.06	6%
High Deductible Plans				
Employee Only	12,108.96	13,622.58	1,513.62	31%
Employee + Child	16,896.96	19,009.08	2,112.12	5%
Employee + Spouse	24,387.48	27,435.92	3,048.44	8%
Family Plan	25,806.12	29,031.89	3,225.77	11%



Employee Health Insurance Plan Selection



HD – High Deductible (HSA)
EE – Employee

46% of employees on traditional plan
54% on a high deductible plan



Government Debt Chart FY2025 Budget Book



General Government Debt	Date Issued	Original Amount	Debt Service Prin & Int FY2024	Estimated Balance June 30, 2024	Debt Service Prin & Int FY2025	Estimated Balance June 30, 2025	Last Payment Due
School GO Bonds VPSA							
Achilles & Botetourt	6-Nov-03	7,525,000	599,918	-	-	-	15-Jul-23
Abingdon Elementary	9-Nov-06	6,505,000	498,123	1,395,000	498,657	950,000	15-Jul-26
Abingdon	8-Nov-07	6,364,713	425,625	1,441,182	414,375	1,091,388	15-Jul-27
VPSA 2011	15-Dec-11	500,000	49,028	194,444	49,028	166,667	1-Dec-30
VPSA 2012	31-Oct-12	5,999,684	630,367	2,999,835	503,100	2,727,123	1-Dec-34
VPSA 2013	21-Nov-13	15,845,000	1,249,558	8,675,000	1,247,710	7,765,000	15-Jul-33
VPSA 2020	10-Nov-20	4,870,000	334,693	4,425,000	335,855	4,245,000	15-Jul-41
VPSA 2022-10 Year	17-May-22	855,000	41,410	785,000	107,875	715,000	15-Jan-33
VPSA 2022-20 Year	17-May-22	31,570,000	998,686	30,610,000	2,351,478	29,600,000	15-Jan-43
VPSA 2023-GHS	9-Nov-23	31,005,000	-	31,005,000	2,478,122	30,420,000	15-Jan-44
Total School Debt			4,827,406	81,530,461	7,986,198	77,680,178	
Primary Government Debt							
Debt							
Courthouse Series 2021 Refunding	15-Nov-21	3,905,000	537,841	3,190,000	543,494	2,800,000	1-Nov-30
Communications System	22-Dec-21	941,598	200,000	576,327	200,000	388,084	30-Jun-26
Communications System-2	20-Dec-23	3,652,705	-	3,652,705	467,773	3,359,166	1-Jan-34
Total County Debt			737,841	7,419,032	1,211,267	6,547,251	
Grand Total Debt			5,565,247	\$88,949,494	9,197,465	84,227,428	



Government Debt Chart FY2024 Budget Book

COUNTY OF GLOUCESTER

ADOPTED BUDGET
FOR FY 2024



GENERAL GOV'T DEBT	Date Issued	Original Amount	Debt Service Prin & Int FY2023	Est. Balance at 30-Jun-23	Debt Service Prin & Int FY2024	Est. Balance at 30-Jun-24	Last Payment Due
School GO Bonds VPSA							
Achilles & Botetourt	6-Nov-03	7,525,000	598,988	585,000	599,918	-	15-Jul-23
Abingdon Elementary	9-Nov-06	6,505,000	496,543	1,820,000	498,123	1,395,000	15-Jul-26
Abingdon	8-Nov-07	6,364,713	436,876	1,784,551	425,625	1,441,182	15-Jul-27
VPSA 2011	15-Dec-11	500,000	49,028	222,222	49,028	194,444	1-Dec-30
VPSA 2012	31-Oct-12	5,999,684	630,367	3,399,814	630,367	2,999,835	1-Dec-34
VPSA 2013	21-Nov-13	15,845,000	1,247,810	9,555,000	1,249,558	8,675,000	15-Jul-33
VPSA 2020	10-Nov-20	4,870,000	333,025	4,595,000	334,693	4,425,000	15-Jul-41
VPSA 2022-10 Year	17-May-22	855,000	30,464	855,000	111,410	785,000	15-Jan-33
VPSA 2022-20 Year	17-May-22	31,570,000	998,686	31,570,000	2,351,220	30,610,000	15-Jan-43
Total School Debt			\$4,821,785	\$54,386,587	\$6,249,940	\$50,525,461	
PRIMARY GOVERNMENT DEBT							
Courthouse Series 2021 Refunding	15-Nov-21	3,905,000	541,162	3,555,000	537,841	3,190,000	1-Nov-30
Communications System	22-Dec-21	941,598	200,000	760,807	200,000	576,327	30-Jun-26
Total County Debt			\$741,162	\$4,315,807	\$737,841	\$3,766,327	
Grand Total Debt			\$5,562,947	\$58,702,394	\$6,987,781	\$54,291,789	



Debt Retirement Chart

(Modified from CIP Presentation)

County Debt, excludes School Sales Tax Eligible Projects	Last Debt Payment Due	Approximate Debt Retirement	First Year for Potential Spending	
York County Loan Radios 2022	1/1/2027 (FY27)	\$200,000	FY28	
VPSA GO Bond Abingdon 2006	7/15/2026 (FY27)	\$498,000	FY28	\$698,000
VPSA GO Bond Abingdon 2007	7/15/2027 (FY28)	\$415,000	FY29	\$415,000
VPSA GO Bond HVAC 2013 (Payments reduced)	1/15/2029 (FY29)	\$413,000	FY30	\$413,000
VPSA GO Bond QSCB Page 2011	12/1/2030 (FY31)	\$49,000	FY32	
VRA Courthouse Loan 2021	10/1/2030 (FY31)	\$544,000	FY32	\$593,000
VPSA GO Bond School Lighting & Roofing Recoating 2022	7/15/2032 (FY33)	\$108,000	FY34	\$108,000
VPSA GO Bond Page 2013	7/15/2033 (FY34)	\$832,000	FY35	
Motorola Lease Radios 2023	1/1/2034 (FY34)	\$468,000	FY35	\$1,300,000
VPSA GO Bond QSCB Page 2012	12/1/2034 (FY35)	\$504,000	FY36	\$504,000
VPSA GO Bond A&E School Transportation Facility 2020	7/15/2040 (FY41)	\$46,000	FY42	\$46,000
VPSA GO Bond School Transportation Facility 2022	7/15/2042 (FY43)	\$348,000	FY44	\$348,000

\$727,185 in debt retirement/reduced debt payments was used to balance FY2025 budget.
 (\$599,918 from 2003 VPSA bond, \$127,267 reduced payments on 2012 VPSA bond)



Debt Retirement

- Debt retirement is not linear
 - Example: 2011 VPSA Bond – FY2024 Debt Service was \$630,367, FY25 Debt Service was \$503,100. \$127,267 used in General Fund FY25 budget to keep tax rates down.
 - Unlike a fixed rate mortgage, debt payments on public bonds generally decrease overtime
 - One option to capture this retirement and reserve it for future years is to transfer a set amount into the debt service fund annually regardless of the amount of debt service. The transfers will accumulate over time to be available for future debt service.
- These small amounts of debt retirement over time tend to be absorbed into the General Fund budget to reduce tax burden
- If a debt service reserve is not set aside, and debt retirement is absorbed to keep taxes low, additional revenues will always be needed when borrowing is necessary



Utilities Capital Plan

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Projects Beginning in Years 1 & 2

Item Number	Project	Year 1	Year 2	Year 3	Year 4	Year 5	Total Cost
		FY2026	FY2027	FY2028	FY2029	FY2030	
1	Motor Control Center	460,000	-	-	-	-	460,000
2	Gloucester Street and Clements Avenue Waterline Replacement	445,635	-	-	-	-	445,635
3	Pump Station Upgrades	360,000	3,817,500	1,297,500	750,000	750,000	6,975,000
4	MG Storage	200,000	2,000,000	-	-	-	2,200,000
5	Tillage Heights Waterline Replacement	230,000	230,000	-	-	-	460,000
6	Pump Stations Generators or Permanent Bypass Pumps (9 stations)	400,000	400,000	400,000	400,000	400,000	2,000,000
7	Raw Water Pump Upgrade	-	60,000	500,000	-	-	560,000
8	Bellehaven Subdivision Waterline Replacement	-	32,000	138,000	-	-	170,000
9	Waterline Replacements - Riverdale and Holly Cove Subdivisions	-	45,000	400,000	-	-	445,000
10	Independence Road Waterline Improvements	-	58,000	-	402,000	-	460,000
11	Belroi Rd/Main St/Roaring Springs Rd Waterline Replacement	-	130,000	-	543,500	543,500	1,217,000
Total cost of Year 1 & 2 Projects		\$ 2,095,635	\$ 6,772,500	\$ 2,735,500	\$ 2,095,500	\$ 1,693,500	\$ 15,392,635



Utilities Capital Plan

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Projects Beginning in Years 3 & 4

Item Number	Project	Year 3	Year 4	Year 5	Beyond 5 Years	Total Cost
		FY2028	FY2029	FY2030		
12	Force Main Extension Route 17N Bypass	250,000	2,250,000			2,500,000
13	Sawgrass Pointe Waterline Replacement	35,000	430,000	-		465,000
14	George Washington Memorial Highway Widening (Sewer)	46,000	245,000	-		291,000
15	George Washington Memorial Highway Widening (Water)	80,000	85,000	30,000		195,000
16	Chiskiake Village Waterline Replacement	70,000	240,000	240,000		550,000
17	Wyncote Avenue Extended Waterline Replacement	70,000	660,000			730,000
18	Lewis Avenue Waterline Replacement	80,000	460,000	230,000	-	770,000
19	South St, Martin St, and Carriage Court Waterline Replacements	48,000	-	452,000		500,000
20	Azalea Point Rd & Shane Road Waterline Improvements	60,000	-	380,000	-	440,000
21	Berkeley Point Subdivision Waterline Replacement	40,000	-	345,000		385,000
22	WTP Expansion		600,000	600,000	15,800,000	17,000,000
23	Filter Repairs		75,000	925,000		1,000,000
24	Dunston Hall To Riverbend Apartments Waterline Loop (Dev Fund)	-	29,000	230,000		259,000
25	Hayes Road Waterline Improvement	-	935,000	-	-	935,000
26	Cedar Lake and Holly Springs Waterline Replacement	-	115,000	-	1,035,000	1,150,000
27	Waterview Subdivision Waterline Replacement	-	200,000	1,725,000	1,035,000	2,960,000
	Total cost of Year 3 & 4 Projects	\$ 779,000	\$ 6,324,000	\$ 5,157,000	\$ 17,870,000	\$ 30,130,000

Dev. Fund – Funded with Development Fund



Utilities Capital Plan

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Projects Beginning Year 5 and Beyond

Item Number	Project	Year 5	Beyond 5 Years	Total Cost
		FY2030		
29	George Washington Memorial Highway Waterline (Dev. Fund)	902,000		902,000
30	Greate Road Waterline Replacement	106,300	956,700	1,063,000
31	Soda Ash Feed System Replacement	-	50,270	50,270
32	Terrapin Cove Rd Sewer - Phase 1	-	50,000	50,000
Total cost of Year 3 & 4 Projects		\$ 1,008,300	\$ 1,056,970	\$ 2,065,270

FY26 Total CIP Request \$2,095,635 – All Debt Funded



Utilities Fees Over Time

Monthly Bill - Water Only Customers											
Consumption	Current	FY2026 14%	FY2027 13%	FY2028 11%	FY2029 10%	FY2030 8%	FY2031 8%	FY2032 8%	FY2033 8%	FY2034 8%	FY2035 6%
0 - 2,000 gallons	\$ 20.18	\$ 23.01	\$ 26.00	\$ 28.86	\$ 31.46	\$ 33.98	\$ 36.70	\$ 39.64	\$ 42.81	\$ 46.23	\$ 49.01
3,000 gallons	\$ 30.18	\$ 34.41	\$ 38.88	\$ 43.16	\$ 47.05	\$ 50.81	\$ 54.89	\$ 59.28	\$ 64.02	\$ 69.15	\$ 73.29
4,000 gallons	\$ 40.18	\$ 45.81	\$ 51.77	\$ 57.45	\$ 62.63	\$ 67.65	\$ 73.07	\$ 78.93	\$ 85.24	\$ 92.06	\$ 97.58
5,000 gallons	\$ 50.18	\$ 57.21	\$ 64.65	\$ 71.75	\$ 78.22	\$ 84.49	\$ 91.26	\$ 98.57	\$ 106.46	\$ 114.97	\$ 121.87
6,000 gallons	\$ 60.18	\$ 68.61	\$ 77.53	\$ 86.05	\$ 93.81	\$ 101.33	\$ 109.45	\$ 118.22	\$ 127.67	\$ 137.89	\$ 146.16
7,000 gallons	\$ 70.18	\$ 80.01	\$ 90.41	\$ 100.34	\$ 109.40	\$ 118.16	\$ 127.63	\$ 137.86	\$ 148.89	\$ 160.80	\$ 170.45
8,000 gallons	\$ 80.18	\$ 91.41	\$ 103.29	\$ 114.64	\$ 124.98	\$ 135.00	\$ 145.82	\$ 157.51	\$ 170.11	\$ 183.72	\$ 194.74
9,000 - 15,000 gallons (average)	\$ 121.78	\$ 138.83	\$ 156.90	\$ 174.14	\$ 189.84	\$ 205.03	\$ 221.46	\$ 239.20	\$ 258.33	\$ 279.00	\$ 295.74
Over 15,000 gallons (average)	\$ 548.18	\$ 624.93	\$ 706.37	\$ 783.97	\$ 854.61	\$ 922.81	\$ 996.81	\$ 1,076.53	\$ 1,162.66	\$ 1,255.67	\$ 1,331.01

Monthly Bill - Water & Sewer Customers											
Consumption	Current	FY2026 14%	FY2027 13%	FY2028 11%	FY2029 10%	FY2030 8%	FY2031 8%	FY2032 8%	FY2033 8%	FY2034 8%	FY2035 6%
0 - 2,000 gallons	\$ 31.35	\$ 35.74	\$ 40.39	\$ 44.82	\$ 48.86	\$ 52.77	\$ 56.99	\$ 61.55	\$ 66.47	\$ 71.79	\$ 76.10
3,000 gallons	\$ 46.27	\$ 52.75	\$ 59.61	\$ 66.16	\$ 72.12	\$ 77.89	\$ 84.12	\$ 90.85	\$ 98.12	\$ 105.97	\$ 112.32
4,000 gallons	\$ 61.19	\$ 69.76	\$ 78.83	\$ 87.49	\$ 95.37	\$ 103.01	\$ 111.25	\$ 120.15	\$ 129.76	\$ 140.14	\$ 148.55
5,000 gallons	\$ 75.87	\$ 86.49	\$ 97.75	\$ 108.48	\$ 118.25	\$ 127.72	\$ 137.94	\$ 148.98	\$ 160.89	\$ 173.76	\$ 184.19
6,000 gallons	\$ 90.55	\$ 103.23	\$ 116.66	\$ 129.47	\$ 141.13	\$ 152.43	\$ 164.62	\$ 177.80	\$ 192.02	\$ 207.39	\$ 219.83
7,000 gallons	\$ 105.23	\$ 119.96	\$ 135.58	\$ 150.46	\$ 164.01	\$ 177.14	\$ 191.31	\$ 206.63	\$ 223.16	\$ 241.01	\$ 255.47
8,000 gallons	\$ 119.91	\$ 136.70	\$ 154.49	\$ 171.45	\$ 186.89	\$ 201.85	\$ 218.00	\$ 235.45	\$ 254.29	\$ 274.63	\$ 291.11
9,000 - 15,000 gallons (average)	\$ 180.23	\$ 205.46	\$ 232.24	\$ 257.72	\$ 280.92	\$ 303.37	\$ 327.64	\$ 353.86	\$ 382.17	\$ 412.74	\$ 437.51
Over 15,000 gallons (average)	\$ 798.51	\$ 910.30	\$ 1,029.11	\$ 1,141.98	\$ 1,244.71	\$ 1,343.95	\$ 1,451.47	\$ 1,567.58	\$ 1,692.98	\$ 1,828.42	\$ 1,938.13

Fee plan to cover cost of 10-year plan. Includes proposed 14% fee increase for FY26.





THE END